# CITY OF MOUNTAIN LAKE MOUNTAIN LAKE, MINNESOTA

REQUIRED COMMUNICATIONS AND FINANCIAL ANALYSIS For the Year Ended December 31, 2021

# CITY OF MOUNTAIN LAKE REQUIRED COMMUNICATIONS

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May 16, 2022

Honorable Mayor and Members of the City Council City of Mountain Lake

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of City of Mountain Lake for the year ended December 31, 2021. Professional standards require that we provide you with information about our responsibilities under generally accepted auditing standards (and, if applicable, *Government Auditing Standards* and the Uniform Guidance), as well as certain information related to the planned scope and timing of our audit. We have communicated such information in our letter to you dated December 23, 2021. Professional standards also require that we communicate to you with the following information related to our audit.

Significant Audit Matters

Qualitative Aspects of Accounting Practices

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by City of Mountain Lake are described in Note 1 to the financial statements. No new accounting policies were adopted and the application of existing policies was not changed during 2021. We noted no transaction entered into by the governmental unit during the year for which there is a lack of authoritative guidance or consensus. All significant transactions have been recognized in the financial statements in the proper period.

Accounting estimates are an integral part of the financial statements prepared by management and are based on managements knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. The most sensitive estimate affecting the regulatory basis financial statement's was:

Management's estimate of the accumulated depreciation and related depreciation expense accounts are based on estimated useful lives of the related capital assets. We evaluated the key factors and assumptions used to develop the accumulated depreciation and related depreciation expense accounts in determining that it is reasonable in relation to the financial statements taken as a whole.

Honorable Mayor and Members of the City Council May 16, 2022

Management's estimate of the net pension liability and related deferred outflows of resources related to pensions and deferred inflows of resources related to pensions are based on the City's proportionate share of the plans net pension liability and related deferred outflows of resources related to pensions and deferred inflows of resources related to pensions. We evaluated the factors and assumptions used to develop the proportionate share and the related net pension liability and related deferred outflows of resources related to pensions and deferred inflows of resources related to pensions in determining that it is reasonable in relation to the financial statements taken as a whole.

The financial statement disclosures are neutral, consistent, and clear.

Difficulties Encountered in Performing the Audit

We encountered no significant difficulties in dealing with management in performing and completing our audit.

Corrected and Uncorrected Misstatements

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are clearly trivial, and communicate them to the appropriate level of management. Management has corrected all such misstatements. In addition, none of the misstatements detected as a result of audit procedures and corrected by management were material, either individually or in the aggregate, to each opinion units financial statements taken as a whole.

Disagreements with Management

For purposes of this letter, a disagreement with management is a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

Management Representations

We have requested certain representations from management that are included in the management representation letter dated May 16, 2022.

Management Consultations with Other Independent Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to the City of Mountain Lake's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

Honorable Mayor and Members of the City Council May 16, 2022

#### Other Audit Findings or Issues

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as City of Mountain Lake's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

#### Other Matters

We applied certain limited procedures to the budgetary comparison schedule, schedule of proportionate share of the net pension liability, and schedule of contributions, which are required supplementary information (RSI) that supplements the basic financial statements. Our procedures consisted of inquiries of management regarding the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We did not audit the RSI and do not express an opinion or provide any assurance on the RSI.

We were engaged to report on combining fund financial statements, summary financial report, and schedule of expenditures of federal awards, which accompany the financial statements but are not RSI. With respect to this supplementary information, we made certain inquiries of management and evaluated the form, content, and methods of preparing the information to determine that the information complies with accounting principles generally accepted in the United States of America, the method of preparing it has not changed from the prior period, and the information is appropriate and complete in relation to our audit of the financial statements. We compared and reconciled the supplementary information to the underlying accounting records used to prepare the financial statements or to the financial statements themselves.

We were not engaged to report on elected and appointed officials, which accompany the financial statements but is not RSI. Such information has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express as opinion or provide any assurance on it.

#### Restriction on Use

This information is intended solely for the use of City Council and management of City of Mountain Lake and is not intended to be and should not be used by anyone other than these specified parties.

Very truly yours,

Oberloh & Oberloh, Ltd.
Redwood Falls, Minnesota

# CITY OF MOUNTAIN LAKE FINANCIAL ANALYSIS

# Financial Analysis December 31, 2021

The following pages provide a graphic representation of certain financial data pertaining to the City's operations.

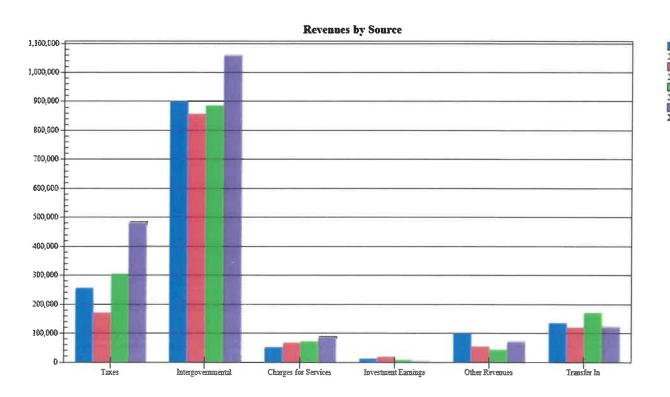
Our analysis of each graph is presented to provide a basis for discussion of past performance and so future performance may be enhanced by implementing certain changes. A subsequent discussion of this information should be useful for planning purposes.

#### **GENERAL FUND**

In 2021, the City's General Fund experienced a 22.2 percent increase or \$328,877 in revenues from \$1,482,402 to \$1,811,279. The following graphs illustrate the source of the revenues for the past four years. Revenues from taxes increased 57.2 percent or \$174,635. Intergovernmental revenues increased due to the increase in local government aid. Revenues from other sources increased 27.4 percent, due primarily to an increase in charges for services and other revenues over the decrease in investment earnings.

A comparison of General Fund revenues for the past four years is presented below:

				2021
				Percent of
<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>Total</u>
\$ 256,972	\$ 170,114	\$ 305,481	\$ 480,116	26.51
900,966	856,017	885,680	1,056,134	58.30
50,696	66,504	70,672	85,472	4.72
11,449	17,606	8,516	1,150	0.06
100,633	53,368	42,493	68,407	3.78
136,360	120,000	<u>169,560</u>	120,000	6.63
\$ <u>1.457.076</u>	\$ <u>1,283,609</u>	\$ <u>1.482,402</u>	\$ <u>1,811,279</u>	100.00
	\$ 256,972 900,966 50,696 11,449 100,633 136,360	\$ 256,972 \$ 170,114 900,966 856,017 50,696 66,504 11,449 17,606 100,633 53,368 136,360 120,000	\$ 256,972 \$ 170,114 \$ 305,481 900,966 856,017 885,680 50,696 66,504 70,672 11,449 17,606 8,516 100,633 53,368 42,493 136,360 120,000 169,560	\$ 256,972 \$ 170,114 \$ 305,481 \$ 480,116 900,966 856,017 885,680 1,056,134 50,696 66,504 70,672 85,472 11,449 17,606 8,516 1,150 100,633 53,368 42,493 68,407 136,360 120,000 169,560 120,000



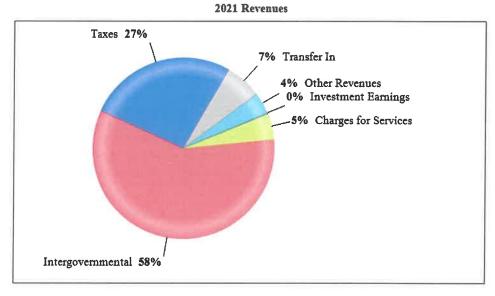
- 2 -City of Mountain Lake Mountain Lake, Minnesota

Financial Analysis December 31, 2021

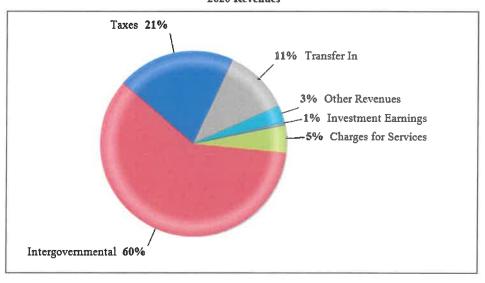
#### **GENERAL FUND (Cont.)**

Revenues as a percent of total for 2021 and 2020 are as follows:

General Fund



General Fund 2020 Revenues



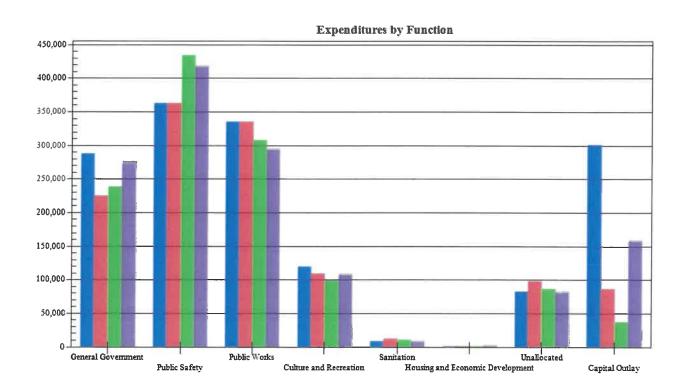
#### Financial Analysis December 31, 2021

#### **GENERAL FUND (Cont.)**

Total General Fund expenditures increased from 2020 to 2021 from \$1,325,995 to \$1,452,132 or 9.5 percent. The graphs illustrate the expenditure breakdown for the past four years. We recommend the City continue to be conservative in its spending and be aware of the possible future budget cuts at the state level.

A comparison of General Fund expenditures for the last four years is presented below:

									2021 Percent of
<u>Program</u>		<u>2018</u>		<u>2019</u>		<u>2020</u>		2021	<u>Total</u>
Current									
General Government	\$	288,670	\$	225,689	\$	238,811	\$	273,980	18.87
Public Safety		363,132		363,604		434,227		416,944	28.70
Public Works		335,835		335,968		308,244		293,772	20.23
Culture and Recreation		120,123		109,539		99,593		107,567	7.41
Sanitation		9,484		12,697		10,505		7,853	0.54
Housing and Economic Development		1,250		1,250		1,250		1,250	0.09
Unallocated		82,891		98,038	_	86,760		81,360	5.60
Total Current	1	,201,385	1	,146,785	1	,179,390	1	,182,726	81.44
Capital Outlay		301,117		86,512		37,518		158,226	10.90
Transfer Out	_	112,381	-	103,948	-	109,087		111,180	7.66
Total Expenditures	\$1	,614,883	\$ <u>1</u>	,337,245	\$ <u>1</u>	.325,995	\$1	,452,132	100.00



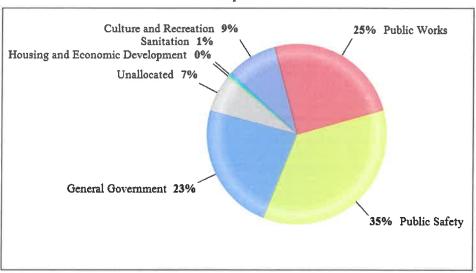


#### Financial Analysis December 31, 2021

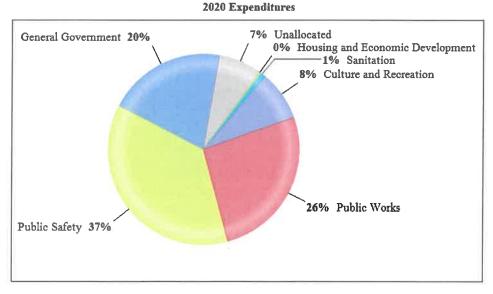
#### **GENERAL FUND (Cont.)**

The next graphs illustrate the General Fund expenditures by function for fiscal years 2021 and 2020. Public Safety accounted for the largest portion of expenditures at 35 percent. Public safety expenditures consist of expenditures for police and fire protection. Public works accounted for the second largest portion of General Fund Expenditures at 25 percent. Public works expenditures consist of streets and alleys, street lighting and storm sewer. General government accounted for the third largest portion of General Fund expenditures at 23 percent. General government expenditures consist of expenditures for Mayor and City Council, Clerk/Treasurer, elections, legal, general operating, and other general government expenditures.

General Fund
2021 Expenditures



# General Fund

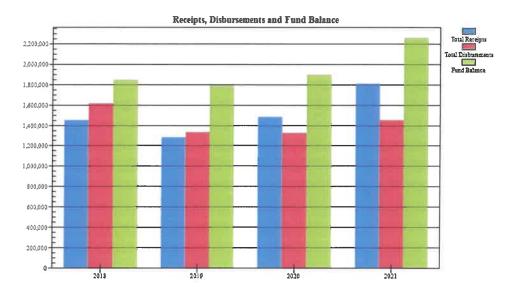


# Financial Analysis December 31, 2021

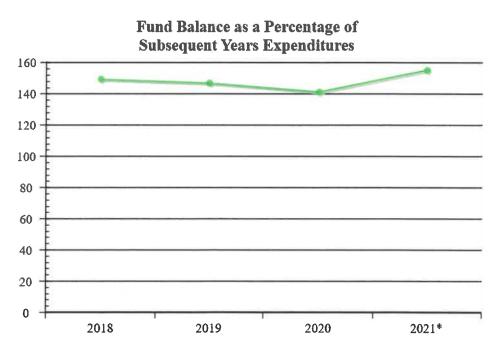
#### **GENERAL FUND (Cont.)**

The fund balance of the General Fund increased by \$359,147 in 2021 as a result of revenues and transfers in and exceeding expenditures and transfers out. The State Auditor recommends cities to attempt to maintain a fund balance of 35% to 50% of fund operating revenues or no less than 5 months of operating expenditures. The current unassigned fund balance of \$1,292,416 represents 71.4 percent of 2021 revenues. Maintaining a fund balance as described above will ensure adequate working capital and cash flow for the City.

The following graph compares the revenues, expenditures and fund balance for the past four years.



The following graph shows General Fund total fund balance as a percentage of the following years expenditures.



<sup>\*</sup> Using 2022 budgeted expenditures

# Financial Analysis December 31, 2021

#### **GENERAL FUND (Cont.)**

The purposes and benefits of a fund balance are as follows:

- Expenditures are incurred somewhat evenly throughout the year. However, property tax and state aid revenues are not received until the second half of the year. An adequate fund balance will provide the cash flow required to finance the governmental fund expenditures.
- The City is vulnerable to legislative actions at the State and Federal level. The State continually adjusts the local government aid and property tax credit formulas.
- Expenditures not anticipated at the time the annual budget was adopted may need immediate Council action. These would include capital outlay, replacement, lawsuits and other items. An adequate fund balance will provide the financing needed for such expenditures.
- A strong fund balance will assist the City in maintaining, improving or obtaining its bond rating. The result will be better interest rates in future bond sales.

#### SPECIAL REVENUE FUNDS

Special revenue funds have revenues from specific sources to be expended for specific purposes. Listed below are the special revenue funds of the City along with their respective fund balance (deficit).

	Fund Balance (Deficit)									
<u>Fund</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>						
Nonmajor:										
205 - Economic Development Authority	131,429	143,014	116,053	147,460						
211 - Library	133,443	159,239	185,647	150,244						
221 - Fire Department	302,900	380,082	368,142	454,674						
231 - Ambulance Fund	272,400	323,106	374,979	395,870						
230 - Revolving Loan Fund	665,644	599,843	593,878	590,055						
235 - SW Housing Grant	9,134	13,558	26,500	(8,855)						
240 - Protient - DTED Loan	182,083	188,861	175,735	183,762						
280 - MSC - DEED Loan	223,257	226,670	227,597	228,422						
360 - TIF #1-3 Pinebrook	6,967	6,934	6,911	6,947						
470 - TIF #1 Hospital Project	18,076	18,398	18,724	18,956						
507 - Lake Commission Fund	77,246	113,020	113,222	124,840						
202 - 2014 Small Cities Development	(1.537)	(1,537)	(1.537)	(1,537)						
Total	\$_2.021,042	\$ 2.171.188	\$ 2,205,851	\$ 2,290,838						

## Financial Analysis December 31, 2021

#### **DEBT SERVICE FUNDS**

Debt Service funds are governmental funds used to account for the accumulation of resources for the payment of interest and principal on general government debt issues.

Primary revenue sources in debt service funds are property taxes, tax increments, special assessments and capitalized interest from bond proceeds.

Listed below are the debt service funds of the City along with their respective fund balance.

						nd Balance		
					De	cember 31		
<u>Fund</u>		<u>2018</u>		<u> 2019</u>		<u>2020</u>		<u>2021</u>
Major:								
312 - G.O. Refunding Bond 2021A	\$	513,031	\$	519,595	\$	529,437	\$	502,585
Nonmajor:								
320 - 2020A GO Taxable Refunding Bonds		-		-		76,680		208,104
307 - G.O. Improvement Bonds of 2007C		37,499		26,133		13,399		24,276
308 - G.O. Crossover Refunding Bonds of		98,367		98,816		65,093		31,997
2011A								
342 - TIF #1-4 Good Samaritan		31,272		29,453		13,065		25,681
332 - G.O. Improvement Bonds of 2009A		51,001		54,178		52,400		50,039
		47,793		27,484		-		-
385 - ML Comm Park Debt Service		6,448	_	113,437	_	582,342	_	445,503
Total	\$_	785,411	\$_	869,096	\$	1,332,416	\$_	1,288,185

#### **CAPITAL PROJECT FUNDS**

Capital project funds account for the acquisition and construction of major capital assets and facilities other than those financed by proprietary funds.

The following table compares the fund balances (deficits) of capital project funds for the last four years.

			Fund Balance (Deficit)							
					D	ecember 31				
<u>Fund</u>		<u> 2018</u>		<u> 2019</u>		2020		<u>2021</u>		
Nonmajor:										
501 - Capital Outlay Revolving Fund	\$	109,877	\$	110,533	\$	110,883	\$	111,018		
422 - Emergency Services		-		-		-		(2,750)		
415 - MSG Construction		56,191		83,415		116,742		149,439		
450 - Downtown Ross Project	_	(320,714)	_	(321,991)		(323,220)		(324,440)		
Total	\$_	(154,646)	\$_	(128,043)	\$_	(95,595)	\$_	(66,733)		

#### Financial Analysis December 31, 2021

#### **ENTERPRISE FUNDS**

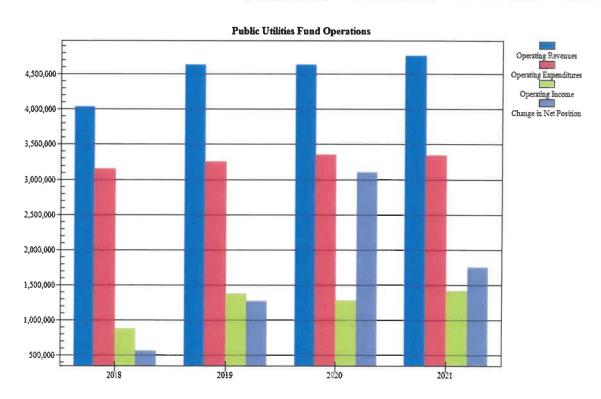
The City uses Enterprise Funds to account for operations that are financed and operated in a manner similar to private business enterprises. Enterprise funds are used where the intent is that the cost of providing goods and services to the general public on a continuing basis be financed or recovered primarily through user charges.

The following analysis is of the City's enterprise funds which were in operation during 2021.

#### Public Utilities Fund

A comparison of the Public Utilities Fund operations for the past four years is as follows:

		<u>2018</u>		<u>2019</u>		<u>2020</u>		<u>2021</u>
Operating Revenues	\$	4,037,790	\$	4,636,403	\$	4,637,286	\$	4,768,845
Operating Expenses	2	3,157,154		3,256,951	07=	3,354,721		3,347,925
Operating Income		880,636		1,379,452		1,282,565		1,420,920
Net nonoperating revenue (expense)		(121,127)		(33,259)		(62,094)		448,950
Transfers In (Out)		(136,360)		(111,762)		(120,000)	_	(120,000)
Change in Net Position	\$_	560,263	\$_	1,271,652	\$_	3,104,345	\$_	1,749,870
Cash and Investments	\$_	2,900,607	\$_	3,761,355	\$_	5,245,625	\$_	7,283,331
Bonds Payable	\$_	12,534,150	\$_	11,577,685	\$_	16,447,730	\$_	18,001,993



## Financial Analysis December 31, 2021

## **ENTERPRISE FUNDS (Cont.)**

**EDA Housing Funds** 

A comparison of the EDA Housing Funds operations for the past four years is as follows:

		<u>2018</u>		<u>2019</u>		<u>2020</u>		<u>2021</u>
Operating Revenues	\$	119,480	\$	124,315	\$	128,862	\$	185,535
Operating Expenses	Δ.	112,327		137.045		129,841		157,714
Operating Income (Loss)		7,153		(12,730)		(979)		27,821
Net nonoperating revenue (expense)		(62,288)		(23,758)		(24,121)		(62,190)
Transfers In (Out)		(2,160)	_		-		_	
Change in Net Position	\$_	(12,886)	\$	(32.917)	\$_	(21,296)	\$_	(34,369)
Cash and Investments	\$_	116,979	\$_	88,665	\$_	88,605	\$_	141,635
Bonds Payable	\$_	640,068	\$_	599,138	\$_	2.157,936	\$_	2,116,448

